

U.S. Department of Justice
FY 2011 PERFORMANCE BUDGET

Office on Violence Against Women

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*Congressional
Submission
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I. Overview for the Office on Violence Against Women

1. Introduction

For FY 2011, the Office on Violence Against Women (OVW) requests a total of \$460,735,000, 105 positions and 90 FTE. Of this amount, \$438,000,000 is requested under the OVW appropriation to further the Department's efforts to improve the Nation's response to domestic violence, dating violence, sexual assault and stalking. OVW is proposing several program increases to enhance our partnerships with States, local governments, tribal governments, and nonprofit organizations, to provide communities with the much needed resources to combat violence against women, and to bring parity to funding for sexual assault services. Please see pages 4-6 of this document for a Summary of Program Changes. Electronic copies of the Department of Justice's Congressional Budget Justifications and Capital Asset Plan and Business Case exhibits can be viewed or downloaded from the Internet using the Internet address:

[http://www.usdoj.gov/jmd/2011justification/.](http://www.usdoj.gov/jmd/2011justification/)"

In addition to increases for OVW's grant programs, OVW requests an increase of \$7,545,000, 40 positions and 25 FTE for a total of \$22,735,000, 105 positions and 90 FTE for management and administration. The requested increases for management and administration funds are to adequately support OVW's mission and to continue to develop the infrastructure of the Office. Since its separation from the Office of Justice Programs (OJP) in 2003, OVW has taken numerous steps to assume internal responsibility for its grant-making and policy-making functions. As Congress authorized new grant programs for the Office to administer, OVW hiring has not previously kept pace with those new responsibilities. With this budget request, OVW proposes to rectify this situation and bring our staffing numbers into line with our staffing needs.

The workload in the Office is significant. OVW administers two formula and seventeen discretionary grant programs. In FY 2009, OVW received and processed 2149 grant applications. OVW currently manages close to 2,500 grants and cooperative agreements. In FY 2008, OVW made approximately 646 awards. Although some active grants will close in FY 2009, we made an additional 279 Recovery Act awards and 779 FY 2009 awards. Additionally, through the fiscal year 2010 congressional action, we were received an appropriation for another VAWA 2005 program, and therefore, beginning in fiscal year 2010, we will be administering eighteen discretionary grant programs for a total of twenty. In FY 2011, OVW estimates making 925 new awards. OVW Program Specialists are currently managing an average of 80-90 grants and cooperative agreements each. This is an unmanageable grant load that compromises OVW's ability to provide premium customer service.

Management and administration funds are being requested separately through the Office of Justice Programs' Salaries and Expenses (S&E) account to support additional OVW FTE and for the administrative and oversight costs of these programs, as well as for management and administration of programs appropriated in prior fiscal years. OVW requests a total of \$22,735,000 for management and administration expenses and to support a total of 105 positions, 90 FTE under the S&E account.

2. Background

In 1994, the landmark Violence Against Women Act (VAWA) directed the Attorney General to implement grant programs and other directives intended to combat violence against women. In 1995, the Violence Against Women Grants Office was created within OJP to administer the grant programs authorized by the VAWA. Simultaneously, a separate policy office, the Violence Against Women Office, was created and housed within the Office of the Associate Attorney General. In 1997, the two offices merged under the authority of the Assistant Attorney General of OJP. In late 2002, the 21st Century Department of Justice Reauthorization Act established OVW as a separate and distinct office within the Department, headed by a Director to be nominated by the President and confirmed by the Senate. In 2003, the Attorney General, in consultation with the Congress, established OVW as a separate office outside of OJP.

At first, OJP continued to provide accounting, grants financial management, information technology (IT), and administrative support for OVW as OVW established themselves as a part of the Offices, Boards, and Divisions within the Department. Since 2003, a phased transition of services from OJP has been under way. The transition of administrative activities, non-grant accounting, budget formulation and execution, and IT has been completed. The transition of grant accounting services is currently in process, and OVW is poised to take on grants financial management services from OJP.

Today, OVW administers nineteen grant programs authorized by VAWA and subsequent legislation. These grant programs are designed to develop the Nation's capacity to reduce domestic violence, dating violence, sexual assault, and stalking by strengthening services to victims and holding offenders accountable for their actions. Since its inception in 1995, OVW has awarded nearly \$3.5 billion in grant awards and cooperative agreements. In addition to overseeing federal grant programs, OVW undertakes demonstration projects and special initiatives to address emerging issues and areas of special interest. These initiatives allow OVW to explore different innovations in the violence against women field and share knowledge that can be replicated nationwide.

3. Challenges

OVW's greatest challenge in the next two years will be to build the infrastructure necessary to become an independent component within the Department and to implement a staffing plan that supports the increases outlined in this Budget Narrative. OVW employees are experienced, dedicated and committed and have traditionally been asked to do more with less. Year after year, OVW staff has stepped up to meet that challenge. However, additional staff are needed to enhance OVW's ability to provide the excellent "customer service" our grantees deserve; implement new grant programs; manage increased appropriations for essential grant programs; identify and support innovation; support research that informs practice; and improve our internal business practices.

4. Environmental Accountability

OVW is committed to integrating environmental accountability and continues to pursue ways to reduce the Department's impact on the environment by instituting office-wide *Green* practices. OVW is involved in the Department of Justice and the District of Columbia Recycling Program. This program provides recycling bins for plastic and paper throughout the Office and requires quarterly inspection of recycling plans and efforts. We purchase recycled copier paper, re-use

packing material, purchase ink and toner cartridges from companies that provide credit for recycling, and turn off lights and shut down computers and other office equipment before leaving each day. Automatic light controls have been installed in infrequently used rooms and management has encouraged the staff to use webinars and video conferencing whenever possible to reduce travel.

In 2010, we plan to convert to laptops or more energy efficient desktop computers and create a *Green* working group to study and employ different strategies to reduce energy consumption. The working group will be charged with organizing mandatory all-staff training on environmental impact and accountability. For example, OVW will create a protocol for establishing a "paperless" office - printing documents only when staff cannot read, edit or send them electronically, and transitioned to paperless Leave and Earnings Statements in October 2009.

II. Summary of Program Changes

Item Name	Description				Page
		Pos.	FTE	Dollars (\$000)	
Management and Administration Division	New funding to support establishment of Grants Financial Management Unit, expansion of the Legal Counsel Division, additional FTEs to support increased workload due to increased number of grants managed by OVW	+40	+25	+\$7,545	26
Sexual Assault Services Program	Grant funding increase to provide increased sexual assault victim services	0	0	+\$15,000	33
Legal Assistance for Victims Grant Program	Grant funding increase to allow the LAV Program to increase the number of projects supported by as much as 50% and address the critical shortage of legal services for victims	0	0	+\$9,000	35
Transitional Housing Assistance Grants for Victims of Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program	Grant funding increase to allow the Transitional Housing Assistance Program to meet the rising demand for these services, as evidenced by the unprecedented number of applications received in response to the Recovery Act Transitional Housing solicitation Previously funded from the STOP Program, we are requesting Transitional Housing as its own funded appropriation line item.	0	0	+\$25,000	36
Court Training and Improvements Program	Grant funding increase to allow OVW to improve courts' response to sexual violence, domestic violence, dating violence, and stalking.	0	0	+\$1,000	38
Research on Violence Against Indian Women	Request funding for research on violence against women in Indian country be appropriated in OVW. Funding for this program was appropriated in OJP in FY2010.	0	0	+2,000	40

Research and Evaluation on Violence Against Women	Funding increase to support a violence against women research agenda developed collaboratively by the OVW and the National Institute of Justice Previously funded from the STOP Program, we are requesting Research and Evaluation on Violence Against Women as its own funded appropriation line item.	0	0	+\$3,000	42
Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women	New funding request to support the establishment of a national clearinghouse on the sexual assault of American Indian and Alaska Native women.	0	0	+500	43
Regional Summits on Violence Against Women in Indian Country for Tribal Liaisons and VAWA Points of Contact	New funding request to partner with other Department components to develop and sponsor regional summits regarding violence against women in Indian Country.	0	0	+500	45
Service-Training-Officers-Prosecutors (STOP) Violence Against Women Formula Grant Program (STOP Program)	Funding offset to the Grants to Combat Violent Crimes Against Women to eliminate programs that we are requesting separate appropriations, such as Transitional Housing and Research and Evaluation on Violence Against Women. The net effect of the offset is a decrease in STOP funding of \$1.5 million.	0	0	-22,500	46
Grants to Encourage Arrest Policies & Enforcement of Protection Orders	Grant funding offset to the Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	0	0	-12,500	48
Supporting Teens through Education Program	Funding offset to zero-out this funding for this program, as it was not part of OVW's initial 2011 budget request.	0	0	-2,500	54

III. Program Changes by Decision Unit to Strategic Goal

Item Name	Strategic Goal	Decision Unit	FTE	Dollars (\$\$\$)	Number and Type of Positions	
					Position Series	No. of Positions in Series
Management and Administration Division	2.1	A	25	+7,545	GS-300-399	22
					GS-500-599	12
					GS-900-999	3
					GS-1100-1199	1
					GS-2210	2
Sexual Assault Services Program	2.1	A	N/A	+\$15,000	N/A	N/A
Legal Assistance for Victims Grant Program	2.1	A	N/A	+\$9,000	N/A	N/A
Transitional Housing Assistance Grants for Victims of Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program	2.1	A	N/A	+\$25,000	N/A	N/A
Service-Training-Officers-Prosecutors (STOP) Violence Against Women Formula Grant Program (STOP Program)	2.1	A	N/A	-22,500	N/A	N/A
Grants to Encourage Arrest Policies & Enforcement of Protection Orders	2.1	A	N/A	-12,500	N/A	N/A
Court Training and Improvement Program	2.1	A	N/A	+\$1,000	N/A	N/A
Research and Evaluation on Violence Against Women	2.1	A	N/A	+\$3,000	N/A	N/A
Research on Violence Against Women in Indian Country	2.1	A	N/A	+\$2,000	N/A	N/A
Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women	2.1	A	N/A	+\$500	N/A	N/A
Regional Summits on	2.1	A	N/A	+\$500	N/A	N/A

Violence Against Women in Indian Country for Tribal Liaisons and VAWA Points of Contact						
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IV. Appropriations Language and Analysis of Appropriations Language

Office on Violence Against Women

Violence Against Women Prevention and Prosecution Programs

(including transfer of funds)

For grants, contracts, cooperative agreements, and other assistance for the prevention and prosecution of violence against women, as authorized by the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3711 et seq.) ("the 1968 Act"); the Violent Crime Control and Law Enforcement Act of 1994 (Public Law 103-322) ("the 1994 Act"); [the Victims of Child Abuse Act of 1990 (Public Law 101-647) ("the 1990 Act");] the Prosecutorial Remedies and Other Tools to end the Exploitation of Children Today Act of 2003 (Public Law 108-21); the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5601 et seq.) ("the 1974 Act"); the Victims of Trafficking and Violence Protection Act of 2000 (Public Law 106-386) ("the 2000 Act"); and the Violence Against Women and Department of Justice Reauthorization Act of 2005 (Public Law 109-162) ("the 2005 Act"); and for related victims services, [\$418,500,000] \$438,000,000, to remain available until expended: *Provided*, That except as otherwise provided by law, not to exceed 3 percent of funds made available under this heading may be used for expenses related to evaluation, training, and technical assistance: *Provided further*, That of the amount provided (which shall be by transfer, for programs administered by the Office of Justice Programs)_

(1) [\$210,000,000] \$187,500,000 is for grants to combat violence against women, as authorized by part T of the 1968 Act[, of which]

[(A) \$18,000,000 shall be for transitional housing assistance grants for victims of domestic violence, stalking or sexual assault as authorized by section 40299 of the 1994 Act; and]

[(B) [\$3,000,000] shall be for the National Institute of Justice for research and evaluation of violence against women and related issues addressed by grant programs of the Office on Violence Against Women];

(2) \$25,000,000 is for transitional housing assistance grants for victims of domestic violence, stalking or sexual assault as authorized by section 40299 of the 1994 Act;

(3) \$3,000,000 is for the National Institute of Justice for research and evaluation of violence against women and related issues addressed by grant programs of the Office on Violence Against Women;

(4) [\$60,000,000] \$47,500,000 is for grants to encourage arrest policies as authorized by part U of the 1968 Act;

([3] 5) [~~\$15,000,000~~] \$30,000,000 is for sexual assault victims assistance, as authorized by section 41601 of the 1994 Act;

([4] ~~6~~) ~~\$41,000,000~~ is for rural domestic violence and child abuse enforcement assistance grants, as authorized by section 40295 of the 1994 Act;

([5] ~~7~~) ~~\$9,500,000~~ is for grants to reduce violent crimes against women on campus, as authorized by section 304 of the 2005 Act;

([6] ~~8~~) [~~\$41,000,000~~] \$50,000,000 is for legal assistance for victims, as authorized by section 1201 of the 2000 Act;

([7]) ~~9~~) ~~\$4,250,000~~ is for enhanced training and services to end violence against and abuse of women in later life, as authorized by section 40802 of the 1994 Act;

([8]) ~~10~~) ~~\$14,000,000~~ is for the safe havens for children program, as authorized by section 1301 of the 2000 Act;

([9]) ~~11~~) ~~\$6,750,000~~ is for education and training to end violence against and abuse of women with disabilities, as authorized by section 1402 of the 2000 Act;

([10]) ~~12~~) ~~\$3,000,000~~ for an engaging men and youth in prevention program, as authorized by section 41305 of the 1994 Act;

([11] ~~13~~) ~~\$1,000,000~~ is for tracking of violence against Indian women, as authorized by section 905 of the 2005 Act and consistent with title I of the Adam Walsh Child Protection and Safety Act of 2006;

([12] ~~14~~) ~~\$3,500,000~~ is for services to advocate and respond to youth, as authorized by section 41201 of the 1994 Act;

([13] ~~15~~) ~~\$3,000,000~~ is for grants to assist children and youth exposed to violence, as authorized by section 41303 of the 1994 Act;

([14] ~~16~~) [~~\$3,000,000~~] \$4,000,000 is for the court training and improvements program, as authorized by section 41002 of the 1994 Act; and

([15] ~~17~~) ~~\$1,000,000~~ is for the National Resource Center on Workplace Responses to assist victims of domestic violence, as authorized by section 41501 of the 1994 Act; [and]

([16] ~~18~~) ~~\$2,500,000~~ for the Supporting Teens through education and Protection program, as authorized by section 40204 of the 1994 Act] ~~\$3,000,000~~ is for analysis and research on violence against Indian women, as authorized by section 904 of the 2005 Act;

(19) \$500,000 is for the Office on Violence Against Women to establish a national clearinghouse that provides training and technical assistance on issues relating to sexual assault of American Indian and Alaska Native women; and

(20) \$500,000 is for the Office on Violence Against Women to sponsor regional summits on violence against women in Indian country for Department of Justice representatives, local tribal advocates, law enforcement, and judges.

Analysis of Appropriations Language

- OVW eliminated our request for programs that are administered by OJP because it is more appropriate and efficient for OJP to request these items directly.
- Transitional Housing and NIJ research are moved to be their own separate line items rather than set asides within STOP.

- OVW is requesting additional funding for a clearinghouse on sexual assault of American Indian and Alaska Native women and regional summits on violence against women in Indian country.
- The Supporting Teens Through Education Program was appropriated during the FY2010 CJS congressional action, and not included in OVW's FY2011 budget request.

V. Decision Unit Justification

A. Prevention and Prosecution of Violence Against Women and Related Victim Services Program (Referred to as Office on Violence Against Women (OVW))

Office on Violence Against Women - Grants OVW Appropriation	Perm. Pos.	FTE	Amount
2009 Enacted with Rescissions	0	0	415,000
2009 Supplementals (Recovery Act)	0	0	225,000
2009 Enacted w/Rescissions and Supplementals	0	0	640,000
2010 Enacted	0	0	418,500
2010 Enacted with Transfer	0	0	415,500
Adjustments to Base and Technical Adjustments	0	0	4,000
2011 Current Services	0	0	419,500
2011 Program Increases	0	0	18,500
2011 Request	0	0	438,000
Total Change 2010-2011	0	0	22,500
Office on Violence Against Women - Management and Administration	Perm. Pos.	FTE	Amount
2009 Enacted with Rescissions	65	65	14,000
2009 Supplementals (Recovery Act)	0	0	564
2009 Enacted w/Rescissions and Supplementals	0	0	14,564
2010 Enacted	65	65	15,708
Adjustments to Base and Technical Adjustments	0	0	-518
2011 Current Services	0	0	15,190
2011 Program Increases	40	25	7,545
2011 Request	105	90	22,735
Total Change 2010-2011	40	25	7,027

Office on Violence Against Women TOTAL	Perm. Pos.	FTE	Amount
2009 Enacted with Rescissions	65	65	429,000
2009 Supplementals (Recovery Act)	0	0	225,564
2009 Enacted w/Rescissions and Supplementals	65	65	654,564

2010 Enacted	65	65	434,208
2010 Enacted with Transfer	65	65	431,208
Adjustments to Base and Technical Adjustments			3,482
2011 Current Services			434,690
2011 Program Increases	40	25	26,045
2011 Request	105	90	460,735
Total Change 2010-2011	40	25	29,527

1. Grant Program Descriptions

OVW currently administers nineteen programs – two formula and seventeen discretionary – authorized by VAWA 1994 and subsequent legislation. These grants are designed to develop the Nation’s capacity to reduce domestic violence, dating violence, sexual assault, and stalking by strengthening services to victims and holding offenders accountable for their actions.

a. Formula Grant Programs

(1) Service-Training-Officers-Prosecutors Violence Against Women Formula Grant Program (STOP Program) – \$187,500,000

The STOP Program was initially authorized by VAWA and was reauthorized and amended by the Violence Against Women Acts of 2000 and 2005 (VAWA 2000 and VAWA 2005). The STOP Program promotes a coordinated, multidisciplinary approach to enhancing advocacy and improving the criminal justice system's response to violent crimes against women. It encourages the development and improvement of effective law enforcement and prosecution strategies to address violent crimes against women and the development and improvement of advocacy and services in cases involving violent crimes against women.

By statute, each State receives a base amount of \$600,000. Remaining funds are awarded to States based on population, as determined by United States Bureau of the Census data. By statute, Indian tribal populations are not included in the population count.

(2) Sexual Assault Services Program (SASP) – \$30,000,000

SASP was authorized by VAWA 2005 and is the first federal funding stream solely dedicated to the provision of direct intervention and related assistance for victims of sexual assault. SASP encompasses five different funding streams for States and territories, tribes, State sexual assault coalitions, tribal coalitions, and culturally specific organizations. Overall, the purpose of SASP is to provide intervention, advocacy, accompaniment, support services, and related assistance for adult, youth, and child victims of sexual assault, family and household members of victims, and those collaterally affected by the sexual assault.

SASP supports efforts to help survivors heal from sexual assault trauma through direct intervention and related assistance from social service organizations such as rape crisis centers through 24-hour sexual assault hotlines, crisis intervention, and medical and criminal justice accompaniment. Sixty-five percent of SASP appropriated funds are awarded to States and territories through a population-based formula. This SASP Formula Grant Program will support services for sexual assault survivors through the establishment, maintenance, and expansion of rape crisis centers and other programs and projects.

The first funding for this program was made available for FY 2008 when \$9.4 million was appropriated to fund projects that serve victims of sexual assault. The first awards under SASP, including the SASP Formula Program and the SASP Culturally Specific Program (discussed below) will be made in FY 2009.

b. Discretionary Grant Programs

(1) Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program (Arrest Program) – \$47,500,000

The Arrest Program was initially authorized by VAWA 1994 and was reauthorized and amended by VAWA 2000 and VAWA 2005. Originally, the program focused on encouraging communities to treat domestic violence as a serious crime. As amended, the program also addresses the seriousness of sexual assault, dating violence, and stalking, and encourages communities to use and enforce protection orders.

The Arrest Program is designed to encourage State, local, and tribal governments and courts to treat domestic violence, dating violence, sexual assault, and stalking as serious violations of criminal law requiring coordination between nonprofit, nongovernmental victim advocates and representatives from the criminal justice system. The program challenges the whole community to communicate, identify problems, and share ideas that will result in new responses and the application of best practices to enhance victim safety and offender accountability.

(2) Legal Assistance for Victims Grant Program (LAV Program) – \$50,000,000

The LAV Program was funded under a special initiative by Congress in 1998, was later authorized by VAWA 2000, and was reauthorized by VAWA 2005. The Program funds projects that address the civil and criminal legal needs of victims of domestic violence, dating violence, sexual assault, and stalking. Criminal assistance under the LAV Program does *not* include criminal defense.

OVW-funded projects provide civil and criminal legal assistance to victims, encourage cooperative efforts between domestic violence and sexual assault service organizations and legal assistance providers, and provide technical assistance to LAV Program grantees. At least 25 percent of LAV Program grants support projects focused on providing legal assistance to victims of sexual assault. Three percent of LAV Program funding is set aside for grants to programs that assist victims within the jurisdiction of an Indian tribe.

(3) Rural Domestic Violence, Dating Violence, Sexual Assault and Stalking Assistance Program (Rural Program) – \$41,000,000

The Rural Program was established by Congress in VAWA 1994 and reauthorized by VAWA 2000. VAWA 2005 expanded the scope of the Rural Program to include sexual assault and stalking and modified the eligibility criteria as well as the statutory purpose areas under which projects must be implemented.

The primary purpose of the Rural Program is to enhance the safety of children, youth, and adults who are victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects uniquely designed to address and prevent these crimes in rural jurisdictions. The Rural Program encourages collaboration between victim advocates, law enforcement officers, pre-trial service personnel, prosecutors, judges and other court personnel, probation and parole officers, and faith- and/or community-based leaders

to overcome the problems of domestic violence, dating violence, sexual assault, and stalking, and ensure that victim safety is paramount in providing services to victims and their children.

The Rural Program is required to award no less than 75 percent of available funds to projects in rural States. The Rural Program is required to set aside no less than 25 to 40 percent of funds, depending on annual appropriations, for activities that meaningfully address sexual assault.

(4) The Education and Training to End Violence Against and Abuse of Women with Disabilities Grant Program (Disabilities Program) – \$6,750,000

The Disabilities Program was first authorized by Congress in VAWA 2000 and expanded to include victim services in VAWA 2005. The goal of the Disabilities Program is to create sustainable, systemic change that will result in effective services for individuals with disabilities who are victims of domestic violence, dating violence, sexual assault, and stalking and hold offenders accountable. The Disabilities Program supports education, cross training, services, capacity building and the establishment of multi-disciplinary teams at the local level.

(5) Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking On Campus (Campus Program) – \$9,500,000

The Campus Program, first authorized in the Higher Education Amendments of 1998 and reauthorized by VAWA 2000 and 2005, is designed to encourage institutions of higher education to adopt comprehensive, coordinated responses to domestic violence, dating violence, sexual assault, and stalking. The Campus Program strengthens on-campus victim services and advocacy, security, and investigative strategies to prevent and prosecute violent crimes against women on campuses.

In order to receive grant funds through the Campus Program, institutions of higher education must provide prevention education on violence against women for all incoming students, train campus law enforcement or security staff on appropriate responses to violence against women, train members of campus judicial or disciplinary boards on the unique dynamics of violence against women, and create a coordinated community response to violence against women to enhance victim safety and assistance as well as hold offenders accountable.

(6) Safe Havens: Supervised Visitation and Safe Exchange Grant Program (Supervised Visitation Program) – \$14,000,000

The Supervised Visitation Program was authorized as a pilot project by VAWA 2000. The first awards under the program were made in 2002. The program was reauthorized as a full grant program by VAWA 2005. The Supervised Visitation Program provides an opportunity for communities to support supervised visitation and safe exchange of children in situations involving domestic violence, dating violence, child abuse, sexual assault, or stalking.

Visitation centers provide a safe place for children to visit with the non-custodial parent. They also help keep children and adult victims of domestic violence safe during exchanges and visitation, hold batterers accountable for their violence and abuse during visitation and exchange, and provide access to meaningful referrals for adult victims of domestic violence. Visitation centers are part of a larger community response and are among the few programs that interact with each member of the family. As such, they provide a

unique opportunity to identify the needs and gaps in services for all family members affected by domestic violence, dating violence, child abuse, sexual assault and stalking.

(7) Enhanced Training and Services to End Violence Against and Abuse of Women Later in Life (Abuse in Later Life Program) – \$4,250,000

The Enhanced Training and Services to End Violence Against and Abuse of Women in Later Life Program (Abuse in Later Life Program) was created by Congress in VAWA 2000 and expanded by VAWA 2005. Under this grant program, OVW funds projects that provide a comprehensive approach to addressing elder abuse. Those trained under the Abuse in Later Life Program are taught to look for signs of all types of abuse of older victims, including but not limited to physical abuse, neglect, financial exploitation, and sexual assault.

(8) Transitional Housing Assistance Grants for Victims of Domestic Violence, Stalking, or Sexual Assault (Transitional Housing Assistance Program) – \$25,000,000

The Transitional Housing Assistance Program, first authorized by the PROTECT Act of 2003 and reauthorized by VAWA 2005, focuses on a holistic, victim-centered approach to transitional housing services that move individuals into permanent housing. Grants support programs that provide assistance to victims of domestic violence, dating violence, sexual assault, and stalking who are in need of transitional housing, short-term housing assistance, and related support services.

Transitional Housing Assistance Program grantees may offer individualized services such as counseling, support groups, safety planning, and advocacy services as well as practical services including licensed child care, employment services, transportation vouchers, and referrals to other agencies.

(9) Services to Advocate for and Respond to Youth Grant Program – \$3,500,000

The Services to Advocate for and Respond to Youth Grant Program, created by VAWA 2005, will fund projects that design (or replicate) and implement programs and services to respond to the needs of youth who are victims of domestic violence, dating violence, sexual assault, or stalking.

The Services to Advocate for and Respond to Youth Grant Program is designed to support projects that provide direct counseling, advocacy, legal, and mental health services for children and young adults who have experienced domestic violence, dating violence, sexual assault, or stalking. OVW-funded projects will include linguistically, culturally, and community relevant services for underserved populations or linkages to existing services in the community tailored to the needs of underserved populations.

The first funding for this program was made available for FY 2008 when \$2.82 million was appropriated. This program is currently under development.

(10) Children and Youth Exposed to Violence Grant Program – \$3,000,000

The Children and Youth Exposed to Violence Grant Program, authorized by VAWA 2005 will fund projects that seek to mitigate the effects of domestic violence, dating violence, sexual assault, and stalking on children and youth exposed to violence and reduce the risk of future victimization or perpetration of

domestic violence, dating violence, sexual assault, and stalking. The program will support projects that provide services for children including direct counseling, advocacy, or mentoring. Projects funded under these grants must include support for the non-abusing parent or the child's caretaker.

The program also will provide training and will promote coordination between domestic violence and sexual assault programs and programs that serve children and youth on how to safely and confidentially identify children and families experiencing domestic violence and properly refer them to programs that can provide direct services to the family and children.

(11) The Court Training and Improvements Program (Court Improvements Program) – \$4,000,000

The Court Improvements Program, authorized by VAWA 2005, is designed to improve court responses to adult and youth domestic violence, dating violence, sexual assault, and stalking. To effectively assess methods and to ensure that implementation of the Court Improvements Program reflects best practices for improving court responses to domestic violence, dating violence, sexual assault and stalking, OVW will hold a series of discussions to solicit feedback on proven techniques and examine what courts need. Applicants who receive grants through the Court Improvements Program also will benefit from expert guidance and necessary technical and substantive support.

The Court Improvements Program will fund projects that improve internal civil and criminal court functions, responses, practices, and procedures and provide education for court-based and -related personnel on issues relating to victims' needs, including safety, security, privacy, confidentiality, and economic independence, as well as information about perpetrator behavior and best practices for holding perpetrators accountable.

The first funding for this program was for FY 2008 when \$2,820,000 million was appropriated to fund projects to improve court training and functions. The Court Improvement Program is currently under development.

(12) Grants to Engage Men and Youth in Preventing Violence – \$3,000,000

The Engaging Men and Youth Program, created by VAWA 2005, will fund projects that develop or enhance new or existing efforts to engage men and youth in preventing crimes of violence against women with the goal of developing mutually respectful, nonviolent relationships.

The Engaging Men and Youth Program is designed to support programs that encourage children and youth to pursue nonviolent relationships and reduce their risk of becoming victims or perpetrators of domestic violence, dating violence, sexual assault, or stalking, and provide information on domestic violence, dating violence, sexual assault, stalking, or child sexual abuse and how they affect children and youth. The program also is intended to create public education campaigns and assist community organizing to encourage men and boys to work as allies with women and girls to prevent domestic violence, dating violence, sexual assault, and stalking.

The first funding for this program was for FY 2008 when \$2,820,000 million was appropriated. The Engaging Men and Youth Program is currently under development.

**(13) Grants to Indian Tribal Governments Program (Tribal Governments Program)
– \$38,400,000 - funded by set-asides**

The Tribal Governments Program is designed to enhance the ability of tribes to respond to violent crimes against Indian women, enhance victim safety, and develop education and prevention strategies. Congress authorized the program in Title IX of VAWA 2005 to replace OVW's STOP Violence Against Indian Women Program, which was previously funded by a five percent set-aside in the STOP Program. The Tribal Governments Program is funded by set-asides from seven other OVW grant programs: STOP, Arrest, Rural, LAV, Supervised Visitation, Transitional Housing, and Court Improvements. The SASP Tribal Government funding also is administered through this Program.

The Tribal Governments Program awards funds to Indian tribal governments and their designees to develop a comprehensive, multi-faceted response to violence against Indian women. Funds may be used for a broad spectrum of activities: developing and enhancing tribal governments' response to violence against Indian women; strengthening tribal criminal justice systems; improving services for Indian women who are victims of violence; creating community education and prevention campaigns; addressing the needs of children who witness domestic violence; providing supervised visitation and safe exchange programs; providing transitional housing assistance; and providing legal advice and representation to survivors of violence.

(14) Tribal Domestic Violence and Sexual Assault Coalitions Grant Program (Tribal Coalitions Program) – \$3,675,000 funded by set-asides

The Tribal Coalitions Program, first authorized by VAWA 2000 and amended by subsequent legislation, builds the capacity of survivors, advocates, Indian women's organizations, and victim service providers to form nonprofit, nongovernmental tribal domestic violence and sexual assault coalitions to end violence against American Indian and Alaska Native women. The program is funded by statutory set-asides from the STOP Program and SASP.

Tribal Coalitions Program grants are used to increase awareness of domestic violence and sexual assault against American Indian and Alaska Native women; enhance the response to violence against women at the tribal, federal, and state levels; and identify and provide technical assistance to coalition membership and tribal communities to enhance access to essential services.

(15) Grants to State Sexual Assault and Domestic Violence Coalitions Program (State Coalitions Program) – \$12,075,000 funded by set-aside

In VAWA 2000, Congress authorized grants to State sexual assault and domestic violence coalitions. The State Coalitions Program provides federal financial assistance to State coalitions to support the coordination of State victim services activities, and collaboration and coordination with Federal, State, and local entities engaged in violence against women activities. The program is funded by a statutory set-aside from the STOP Program. The SASP State Coalitions funding stream also is administered through this Program.

Statewide sexual assault coalitions provide direct support to member rape crisis centers through funding, training and technical assistance, public awareness, and public policy advocacy.

Statewide domestic violence coalitions provide comparable support to member domestic violence shelters and service providers.

(16) Grants to Enhance Culturally and Linguistically Specific Services for Victims of Domestic Violence, Dating Violence, Sexual Assault, and Stalking (Culturally and Linguistically Specific Services Program) – \$7,475,000..funded by set-asides

The Culturally and Linguistically Specific Services Program, authorized by VAWA 2005, will fund projects that promote the maintenance and replication of existing successful domestic violence, dating violence, sexual assault, and stalking community-based programs providing culturally and linguistically specific services and other resources. The program also will support the development of innovative culturally and linguistically specific strategies and projects to enhance access to services and resources for victims of violence against women.

OVW-funded projects will include those that increase a community's capacity to provide culturally and linguistically specific resources and support for victims of domestic violence, dating violence, sexual assault, and stalking; strengthen criminal justice interventions by providing training for law enforcement, prosecution, courts, probation, and correctional facilities on culturally and linguistically specific responses to crimes of violence against women; and enhance traditional victims services through the leadership of culturally and linguistically specific programs.

The Culturally and Linguistically Specific Services Program is funded through five-percent statutory set-asides in five other OVW grant programs: the LAV, Rural, Abuse in Later Life, Disabilities, and Arrest Programs. Awards were made under this program for the first time in FY 2009.

(17) Sexual Assault Services Program (SASP Program) – Grants to Culturally Specific Programs – \$3,000,000 funded by set-aside

SASP was created by VAWA 2005 as the first federal funding stream solely dedicated to the provision of direct intervention and related assistance for victims of sexual assault. Its purpose is to provide intervention, advocacy, accompaniment, support services, and related assistance for adult, youth, and child victims of sexual assault, family and household members of victims and those collaterally affected by sexual assault. The SASP Grants to Culturally Specific Program addresses the unique challenges that survivors from culturally specific communities face when seeking assistance, such as linguistic and cultural barriers. Many advocates report that survivors are more inclined to seek services from organizations that are familiar with their culture, language and background. Culturally specific community-based organizations are more likely to understand the complexity of obstacles to access of services for these individuals. FY 2009 was the first year awards were made under this program.

In addition to the 17 discretionary programs that OVW currently administers, \$2,500,000 was appropriated for the first time in fiscal year 2010 to the Supporting Teens through Education and Protection Act (STEP ACT) Program. This program will fund grants to provide training to middle and high school administrators, faculty, counselors, coaches, health care providers, security personnel and other staff on the needs and concerns of students who experience domestic violence, dating violence, sexual, assault, or stalking, and the impact of such violence on students

c. Other Funding

(1) Workplace Violence National Resource Center – \$1,000,000

VAWA 2005 provided for an award to establish and operate a national resource center on workplace responses to assist victims of domestic and sexual violence. OVW entered into a cooperative agreement with the Family Violence Prevention Fund (FVPF) and other partners to develop this center, which will provide information and assistance to employers and labor organizations to better equip them to respond to victims. Proposed deliverables of the Center include a website, and written products such as model policies and training curricula.

(2) Analysis and Research on Violence Against Indian Women – \$3,000,000

Section 904 of VAWA 2005 directed that the National Institute of Justice (NIJ) conduct a baseline study of violence against Indian women and further directed that OVW convene a task force to support that study. NIJ's program of research will examine violence committed against Indian women in Indian Country, including domestic violence, dating violence, sexual assault, stalking, and murder; will evaluate the effectiveness of the Federal, State, and tribal response to violence against Indian women; and will propose recommendations for improvements.

Section 904 also required the Attorney General to establish a Task Force to assist NIJ in developing and implementing its program of research on violence against Indian women. The Attorney General, acting through the OVW Director, established the Section 904 Task Force on March 31, 2008. The Section 904 Task Force is composed of 17 members who represent a diverse cross section of national tribal domestic violence and sexual assault organizations, tribal governments, and national tribal organizations.

(3) NIJ Research on Violence Against Women - \$3,000,000

The NIJ Violence Against Women Research and Evaluation Program promotes the safety of women and family members, and strives to increase the efficiency and effectiveness of the criminal justice system's response to these crimes. Toward that end, NIJ provides grants to researchers to study the causes and correlations of violence against women. In addition, it creates partnerships with federal agencies to promote collaborative research, conduct field tests to test new approaches to combating violence against women and evaluate the effectiveness of those initiatives. For 2011, \$3 million is requested for the National Institute of Justice (NIJ) for research and evaluation of violence against women.

(4) National Tribal Sex Offender Registry – \$ 1, 000,000

Section 905 of VAWA 2005 authorizes the Attorney General to allow Indian Law enforcement agencies to access Federal criminal information databases in cases of domestic violence, dating violence, sexual assault, and stalking. The information obtained, is to be entered into a national tribal sex offender registry , and maintained by Indian Law enforcement agencies.

(5) Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women - \$500,000

OVW has developed a library of resources related to enhancing the ability of tribal governments to respond more effectively to sexual assault. We anticipate that we will be able to complete a final draft of our Indian country Sexual Assault Protocol by mid-2010 and complete a test pilot of the sexual assault forensic evidence collection certification and training program by next year as well. The products related to sexual assault in Indian country that OVW has generated will not benefit tribal communities unless there is a long-term, ongoing effort to provide education, training, and technical assistance to tribal communities and their Federal, state, and local partners on how to properly investigate and prosecute sexual assault cases and otherwise meet the needs of Indian victims of sexual assault.

OVW is therefore proposing that the Department of Justice support the establishment of a national clearinghouse on the sexual assault of American Indian and Alaska Native women. This project would offer a one-stop shop where tribes could request free on-site training and technical assistance on the following subjects:

- Developing tribal sexual assault codes;
- Dynamics of sexual assault cases for victim advocates, tribal law enforcement, prosecutors, and local medical professionals;
- Sexual Assault Response Team development and implementation, including the development of sexual assault response protocols for victim advocates, law enforcement personnel, and healthcare professionals; and
- Sexual assault forensic evidence collection certification and training for tribal communities that are without access to SANE certified health professionals.

OVW envisions that the clearinghouse would progressively evolve over the years and eventually be capable of tracking emerging trends in the field, and assist OVW with developing the global perspective on sexual assault in Indian country that is currently lacking.

(6) Regional Summits on Violence Against Women in Indian Country for Tribal Liaisons and VAWA Points of Contact - \$500,000

OVW proposes to work in partnership with other Department components, including the Executive Office of United States Attorneys, United States Attorney's Offices (USAOs), the Criminal Division, the Federal Bureau of Investigation, the Office of Tribal Justice, and the Bureau of Alcohol, Tobacco, and Firearms, to develop and sponsor regional summits regarding violence against women in Indian Country. USAOs whose districts include Indian Country and that prosecute felonies in Indian Country each have an AUSA designated as a tribal liaison; in addition, each USAO has a designated Violence Against Women Act (VAWA) point of contact. We recommend that, from these districts, both these AUSAs (the tribal liaisons and VAWA POC) be invited to attend with a local multi-disciplinary team that includes tribal advocates, law enforcement, and, if possible, judges. These regional summits would provide training on prosecuting federal cases involving sexual and domestic violence and stalking in Indian Country and enhance collaboration among federal and tribal entities charged with enhancing the safety of Indian women.

d. Management and Administration Expenses – \$22,735,000

As previously stated, OVW was originally established as a program office in OJP. In late 2002 Congress established it as a separate office in the Department of Justice. Since that time, OVW has been working to become an independent office with the full staffing and administrative services to support the mission of the Office. Each year, OVW has positioned itself to become more self-sufficient in performing its grant management and oversight functions.

Prior to FY 2009, OVW management and administration (M&A) funding levels were developed by assessing (in line with the statutory caps on M&A) a percentage of program dollars. In FY 2009, OVW was allocated management and administration funding through a separate Department of Justice Salaries and Expense Appropriation. M&A expenses include staff salaries and benefits, travel and training expenses, space, telecommunications and other necessary expenses to support the mission of OVW. Also, contractual services and reimbursable services provided by OJP for grants financial management services are included in these costs.

OVW staff is divided into four divisions. First, the Program Division has primary responsibility for the development, oversight, and day-to-day management of the nineteen grant programs and 2500 grant awards administered by OVW. Functions include, but are not limited to: researching and developing newly authorized grant programs; drafting solicitations (requests for proposals); responding to programmatic inquiries; overseeing and conducting internal review and peer review of all applications; analyzing final application scores and recommending a diverse pool of projects for support; drafting and processing all necessary award documents; developing and conducting annual "new grantee" orientation programs; assisting grantees with implementing their projects; ensuring compliance with federal regulations; identifying appropriate technical assistance; monitoring grantee progress in meeting their goals and objectives; developing, implementing, and managing substantive technical assistance for grant recipients; and developing and overseeing national demonstration initiatives to test promising practices.

Second, the Legal Counsel Division provides legal and policy support for the administration of OVW and its grant programs. Legal Counsel Division responsibilities include providing legal advice and guidance to OVWs management, staff, and award recipients to ensure compliance with applicable laws and regulations; reviewing and developing legislation, regulations, and policies regarding violence against women; reviewing and preparing reports for Congress; drafting speeches and testimony; and administering the Office's ethics and Freedom of Information Act (FOIA) programs.

Third, the Administration Division is responsible for providing administrative advice and guidance to OVWs executives, managers and staff in the areas of budget, financial management, grants accounting, acquisition services, records management, human resources liaison, voice and data communications, information technology and facilities coordination. The Administration Division provides support in a collaborative and productive manner allowing OVW to concentrate on its individual mission.

Fourth, the Office of the Director comprises the Director (PAS) and four Schedule C appointments: two Senior Policy Advisors, a Confidential Assistant to the Director, and a Special Assistant to the Director. It also includes a career Deputy Director and a Tribal Deputy Director. This team is responsible for Office oversight and coordination of policy development, program development, and the management and

administration of OVW. In addition, three Public Affairs Specialists coordinate all press and media events for the Office; develop and disseminate resource materials; update the website; write speeches and talking points for senior staff; facilitate outreach to leaders in the field to identify and address emerging issues; and coordinate meetings and exchanges with international delegations.

PERFORMANCE AND RESOURCES TABLE											
Decision Unit: Prevention and Prosecution of Violence Against Women and Related Victim Services Program											
DOJ Strategic Goal/Objective: 2.1 - Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent and solve crime.											
WORKLOAD/ RESOURCES		Final Target		(Projected) Actual		Projected		Changes		Requested (Total)	
		FY 2009		FY 2009		2010 President's Budget		Current Services Adjustments and FY 2011 Program Change		FY 2011 Request	
Number of applications received		1500				1515				1531	
Number of grants and cooperative agreements managed by OVW		7240				7313				7387	
Total Costs and FTE (reimbursable FTE are included, but reimbursable costs are bracketed and not included in the total)		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[]		[]		[]		[]		[]
TYPE/ STRATEGIC OBJECTIVE	PERFORMANCE	FY 2009		FY 2009		2010 President's Budget		Current Services Adjustments and FY 2011 Program Change		FY 2011 Request	
Program Activity	All OVW grants	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[]		[]		[]		[]		[]
Performance Measure	The number of grant funded multi-disciplinary training events that have occurred		10859				11185				11521
OUTCOME	Number of communities with improved capacity for a coordinated community response to domestic violence, dating violence, sexual assault, and stalking.		3798				3912				4029

PERFORMANCE AND RESOURCES TABLE											
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		FY 2009		FY 2009		2010 President's Budget		Current Services Adjustments and FY 2011 Program Change		FY 2011 Request	
Workload											
Total Costs and FTE (reimburs		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[]		[]		[]		[]		[]
TYPE/ STRATEGIC OBJECTIVE	PERFORMANCE	FY 2009		FY 2009		2010 President's Budget		Current Services Adjustments and FY 2011 Program Change		FY 2011 Request	
Program Activity	All OVW grants	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[]		[]		[]		[]		[]
Performance Measure	Number of people trained		213635				220045				226247
Efficiency Measure	Application processing time		149				148				147
OUTCOME	Percent of victims requesting services who received them		96.30%				96.40%				96.50%

PERFORMANCE MEASURE TABLE											
Decision Unit: Prevention and Prosecution of Violence Against Women and Related Victim Services Program											
Performance Report and Performance Plan Targets		FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009		FY 2010	FY 2011
		Actual	Actual	Actual	Actual	Actual	Actual	Target	Actual	Target	Target
Performance Measure	Formula Grants: Number of victims receiving requested services*	NA	NA	1790000	627299	634341	547242	NA		NA	NA
Performance Measure	Number of people trained (by profession)*	NA	NA	578937	303306	296732	274557	NA		NA	NA
Performance Measure	Number of advocates (FTE) funded*	NA	NA	NA	1093	1632	1810	NA		NA	NA
Performance Measure	Discretionary Grants: Number of victims receiving requested services*	NA	NA	213522	225333	238076	226721	NA		NA	NA
Performance Measure	Number of people trained (by profession)*	NA	NA	208608	188815	229515	1164567	NA		NA	NA
Performance Measure	Number of protection orders issued*	NA	NA	425479	520429	502386	905425	NA		NA	NA
Performance Measure	Number of policies developed/revised*	NA	NA	4965	4991	6730	7397	NA		NA	NA
Outcome Measure	Number of communities with improved CCR	NA	NA	3250	3605	5371	4248**	3798		3912	4029
Performance Measure	The number of grant funded multi-disciplinary training events that have occurred.	NA	NA	7488	10242	12108	13597	10859		11185	11521
Outcome Measure	Percent of victims requesting services who received them.	NA	NA	95.60%	95.60%	96.20%	97%**	96.30%		96.4	96.5
Performance Measure	Number of people trained (all Programs)	NA	NA	127475	205430	229515	292117	213635		220045	226647
Efficiency Measure	Application processing time	NA	NA	139 days	137 days	180 days	137 days	149 days		148 days	147 days

N/A = Data unavailable

Notes:

* These measures were eliminated as a result of OVW's PART. Therefore, there are no targets in FY 2008, FY 2009, and FY 2010 for these measures.

** The discretionary portion of this data is clean however the STOP formula grant program portion is still in the data cleaning process. This note applies to the outcome measures "Percent of victims requesting services who received them" and "Number of communities with improved capacity for a coordinated community response to domestic violence, dating violence, sexual assault, and stalking."

3. Performance, Resources, and Strategies

a. Performance Plan and Report for Outcomes

OVW has undertaken a significant effort to implement a system for measuring the effectiveness of projects supported by VAWA grant monies. The VAWA Measuring Effectiveness Initiative is an intensive effort to improve how we measure and monitor the work of OVW grantees. In 2001, OVW entered into a cooperative agreement with the Muskie School of Public Service's Catherine E. Cutler Institute for Child and Family Policy (the Muskie School) to develop and implement state-of-the-art reporting tools to capture the effectiveness of VAWA grant funding. Since that time, the VAWA Measuring Effectiveness Initiative has developed, revised, and refined computerized progress report forms for grantees to collect this information and report online through the Grants Management System.

OVW and the Measuring Effectiveness Initiative tailored each grant program's form to reflect the different statutorily authorized activities that grantees perform, as well as to collect uniform information on victims served, demographics, and common activities that occur across several programs. These progress report forms provide OVW with extraordinarily comprehensive and consistent data regarding grantee activities.

Sample Program Data

The data from our grantees shows that VAWA funding makes a difference in the way that communities across America help victims and hold offenders accountable. For example, in the *six-month* reporting period from July to December 2007 alone, OVW discretionary program grantees reported:

- Nearly 109,000 victims were served;
- Over 180,000 services were provided to victims;
- More than 2,200 individuals were arrested for violation of protection orders; and
- 501,760 protection orders were granted in jurisdictions that receive funding from OVW's Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program.

Moreover, sub-grantees receiving funding awarded by States through OVW's STOP Violence Against Women Formula Grant Program (STOP Program) reported, in calendar year 2006:

- More than 535,000 victims were served;
- Over 1,230,000 services were provided to victims; and
- More than 5,100 individuals were arrested for violations of protection orders.

Funds not only help the victims who receive services, but also used by OVW grantees to change the way our criminal justice system responds to domestic violence, dating violence, sexual assault, and stalking:

- During the three-year period from January 2005, through December 2007, OVW's grantees reported training nearly 735,000 individuals, including 117,763 law enforcement officers, 12,934 prosecutors, and 19,406 court personnel.
- For calendar years 2004, 2005, and 2006 combined, STOP sub-grantees reported training 871,000 individuals, including 272,101 law enforcement officers, 17,992 prosecutors, and 28,050 court personnel.

b. Strategies to Accomplish Outcomes

OVW has a comprehensive technical assistance initiative that provides training and technical assistance to grantees to carry out evidence-based and effective programs that increase offender accountability and enhance victim services. All new grantees are required to attend an orientation to help them understand the requirements of the program and best practices in their focus area and resources available to assist them in carrying out their program.

In addition, OVW monitors all grantees to ensure statutory and program compliance including, reviewing semi-annual progress reports submitted via GMS; reviewing quarterly financial status reports to monitor project progress through drawdown activity; conducting one Desk Review during the project period for this award; assessing whether or not the grantee will receive an on-site monitoring visit using the OVW Monitoring Plan Risk-Based Assessment Tool.

c. Results of Program Assessments

OMB and OVW conducted a program assessment process during FY 2006. Below is a brief summary of the findings:

The programs are generally well-managed and largely achieve the goal of improving the nation's response to domestic violence and sexual assault crimes. In 2005, 3,250 communities achieved an improved capacity for a coordinated community response to address violent crimes against women with the help of these grant programs. The program has met or exceeded recent performance targets, including increasing training on domestic violence and sexual assault issues, but needs to set more challenging targets to support continuous improvement in the results achieved by grantees. Independent and comprehensive evaluations would help demonstrate the impact of the programs.

OVW in consultation with OMB developed three improvement plans to respond to the above findings. OVW remains committed to full execution of these plans.

VI. Program Increases by Item

A. Item Name: Management and Administrative Expenses

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Management and Administration

Component Ranking of Item: 1 of 9

Program Increase: Positions 40 Agt/Atty 3 FTE 25 Dollars \$7,545,000

Description of Item

OVW requests new funding to hire program specialists and bring staff grant load to a manageable level; to establish a Grants Financial Management Unit; to expand the Legal Counsel Division; to hire additional administrative staff to support the additional financial and grant-management responsibilities to be assumed by OVW, and to conduct grant peer review services.

Justification

OVW is currently allotted 65 positions and 65 FTEs in 2009. OVW requests 40 new positions and 25 FTEs for a total of 105 positions/ 90 FTEs in 2011. As described below, OVW requests this significant increase in staffing to continue to establish itself as a fully operating, independent component and to manage the new violence against women programs that Congress has authorized and increased funding that it has appropriated in recent years. OVW staffing has not kept pace with its expanded responsibilities over the past eight years. With this budget request, OVW proposes to rectify this situation and bring our staffing numbers into line with our staffing needs.

1. Program Division

OVW requests 19 new positions/FTEs for its Program Division: 15 Grant Program Specialists, one Associate Director, two grant technicians, and one program assistant. The Program Division currently has five Associate Directors and 38 FTEs for Grant Program Specialists who manage OVW grants and cooperative agreements. This results in an overwhelming grant load per staff person, which undermines the overall effectiveness of OVW's core function as a grant maker.

Of OVW's 65 authorized positions, 38 are designated for Program Specialists. At present, 30 on-board Program Specialists are managing 2,500 grants and cooperative agreements. Thus, the current grant load is 80-90 grants per Program Specialist. Even if we were at full strength, with all 38 positions filled, the grant load would range from 65-70 grants. Either of these grant loads is too high and limits the amount of time that Program Specialists are able to spend serving grantees.

Effective management of OVW grants, however, is complex and time intensive. Each of our grant programs requires community collaboration and strong partnerships among agencies and organizations that have not historically worked in partnership. Program Specialists often are called on to intervene between partners, make specialized site visits, and provide tailored technical assistance. Several of our programs impose intricate statutory certification requirements. Many of our grantees lack infrastructure and capacity to effectively manage federal awards and require more attention. To effectively manage grant projects, staff needs to be able to conduct comprehensive desk reviews and on-site visits, carefully review progress reports and follow up with grantees about problems identified in those reports, and maintain regular communication with grantees.

OVW also places a high premium on treating grants management as something more than a bureaucratic exercise – instead, we view grant making as an important tool for social change need to end violence against women. To this end, our Program Specialists have substantive expertise and are an important resource for our grantees. In addition to providing guidance on relevant federal rules and regulations, staff members identify and exchange ideas on promising practices and emerging issues in the violence against women field.

Increasing the number of Program Specialists in the OVW Program Division to 53 is necessary to 1) be able to manage the increased grant load resulting from significant program increases requested in this FY 2011

budget; and 2) to reduce the grant load to a more manageable level of approximately 65 grants per specialist. Ultimately, the goal is to have a grant load of no more than 40 grants per specialist, which is more in line with other federal grant making organizations.

By decreasing the grant load, staff will be able to engage more directly and more often with grantees, providing more comprehensive assistance and oversight of VAWA programs.

By increasing the number of Program Specialists, we will need one additional Associate Director to provide oversight and supervision of staff.

The Program Division also seeks to create two new positions to support the administration of grant programs, Grant Technicians and Program Assistants. Currently, Program Specialists and their supervisors make up the entire federal force responsible for managing and administering OVW's grant programs. This has resulted in Program Specialists and Associate Directors performing such duties as photocopying and filing hundreds of applications, which is a poor use of their time. Over the past seven years, OVW has relied upon contractors to help program staff. We currently have seven contractors supporting the Program Division in administrative functions.

By creating two grant technician positions and one program assistant position, OVW will begin to have dedicated federal support staff for the grant programs, allowing OVW to scale back on contractor support. Grant Technicians can assist with introductory level grant activities that require an understanding of the grant process but do not require the substantive expertise that OVW seeks in its program specialists. For example, Grant Technicians (unlike contractors) can work in the Grants Management System to track grant adjustments and closeouts, as well as provide programmatic support during the development of recommendation memoranda and notebooks. The Program Assistants would support Program Specialists with some grant and non-grant related duties, such as filing, preparation of travel and training documents, and invitational travel for experts. Both positions can assist OVW in times when a Program Specialist position remains unfilled by ensuring that the Office responds to grantee requests and that the Program Specialists do not become overburdened.

1a. Grants Financial Management Unit (Subsidiary to Program Division)

OVW requests ten new positions for its proposed Grants Financial Management Unit, which will operate as a new unit within the Program Division.

OVW became a separate and distinct office within the Department of Justice during 2003. Initially, OJP continued to provide accounting, grants financial management, information technology (IT) and administrative support for OVW as we established ourselves as a part of the Offices, Boards, and Divisions (OBD). Since 2003, a phased transition of services from OJP has been under way. The transition of administrative activities, non-grant accounting, budget formulation and execution, and information technology has been completed. The transition of grant accounting services is currently in process. To complete the transition of services, OVW is poised to take on grants financial management services from OJP.

We have completed an internal plan to create our own unit to take on these services. The next step for this transition is approval of FTEs to staff this unit.

The new Unit will be responsible for: (1) pre- and post-award financial grant processing, (2) financial monitoring of OVW grants including site visits and desk reviews, and (3) providing financial grants management training and technical assistance to OVW grantees and program staff. By bringing these

services in-house, OVW will be able to hire and develop a staff of financial analysts with expertise on our programs. This, in turn, will allow OVW to provide the best service possible to its grantees, including awarding VAWA grant dollars earlier in the fiscal year and enabling those funds to more swiftly reach communities and victims.

2. Legal Counsel Division

OVW requests three additional positions for its Legal Counsel Division: a General Counsel and two attorney advisors (including one designated solely for tribal issues). At present, the Division is significantly understaffed, with only three part-time attorney advisors working the equivalent hours of 2.0 FTEs.

In 2001, while OVW was still a program office within OJP, OVW allocated up to 5.2 FTEs for attorneys providing its internal legal and policy advice: a Deputy Director, three full-time attorney advisors (including a tribal counsel), and two part-time attorney advisors. These attorneys were supported by two policy analysts (2.0 FTEs) and one or two administrative assistants (both contractors). After that, through one administrative transfer, staff attrition, and the conversion of one full-time attorney to part-time status, OVW's legal staff dwindled to the equivalent of 1.8 FTEs. (Due to the press of work, one part-time attorney recently agreed to take on additional hours, raising the staffing level to the equivalent of 2.0 FTEs.) At present, this legal staff has no other staff support.

During the same period of time that legal staffing has contracted, OVW's overall staffing and its administrative and programmatic responsibilities have grown. In FY 2001, OVW administered one formula and five discretionary grant programs. Today, OVW administers two formula and seventeen discretionary grant programs. In addition, since OVW separated from OJP and has increasingly assumed internal responsibility for more functions, the workload of OVW attorneys has expanded as they provide support regarding a broader range of office functions and programs. Over time, new obligations have been added to the attorneys' portfolios, including management of the Office's ethics program, FOIA responses, and two federal advisory committees. Nonetheless, OVW has not hired a new attorney advisor since 2001.

OVW requests three additional positions so that it has adequate legal staff to support both its grant-making and policy-making responsibilities. First, OVW proposes to create a General Counsel position to manage increased legal staffing and provide legal guidance to its management and program staff. At present, the General Counsel of JMD functions as OVW's General Counsel, ensuring legal compliance with, among other things, VAWA, appropriations law, Department regulations, and personnel law. Although JMD/OGC has provided OVW with quality representation and advice, this is a less than ideal arrangement. JMD/OGC has other obligations, and its attorneys have less expertise regarding OVW's programs and functions specifically and violence against women generally than OVW's own attorneys. Moreover, because OVW attorneys act as a liaison between OGC and OVW staff, there is often a duplication of effort and a delay in receiving definitive legal advice. The two other DOJ grant-making components – the COPS Office and OJP – both have their own General Counsel, rather than relying on JMD/OGC. As a relatively small office, however, OVW does not propose to develop and maintain in-house counsel regarding personnel and EEO matters; this would not be an efficient use of legal resources. Instead, for these matters, we propose to continue to rely on JMD/OGC.

Second, OVW proposes to hire a tribal counsel, a position that formerly existed on our staff. In 2006, after VAWA 2005 mandated that OVW hire a Deputy Director for Tribal Affairs, this position – which had long been unfilled – was converted to the Deputy slot. Our Tribal Deputy, however, is not an attorney and, with increased funding for tribes and a Tribal Unit, OVW needs a dedicated tribal counsel who understands tribal issues and has expertise in Indian law.

Third, OVW proposes to hire another attorney advisor to help handle the increased workload discussed above.

3. Administration Division

OVW requests five additional positions to support budget operations, procurement, and information technology (IT) services.

After separation from OJP, OVW relied on several department employees from other organizations to assist with the transition of administrative services. These employees performed the accounting, grant reconciliation, financial management, budget formulation and budget execution activities for the organization. Two OVW administrative support personnel were tasked with additional duties in addition to their regular secretarial duties. Due to the complex policies and procedures that govern the administrative arena, these support personnel were unable to handle these tasks.

During the first year of separation, OVW received one FTE for an Administrative Officer to oversee all administrative functions. In the subsequent year, OVW received one FTE for an Accountant to handle the grant accounting, reconciliation, and financial management of the Office. To staff the Administration Division, OVW moved four FTEs from its Program Division to serve as OVW's Audit Liaison, Budget Officer, Program Analyst (GPRA/Performance) and the Human Resources Liaison Specialist. In addition, three of the four (FTE) secretaries within the organizations were detailed, and three were ultimately transferred to the Administrative Division to serve as Financial Management Specialist, Travel Services Specialist and Administrative Specialist. It was necessary for OVW to transfer these FTEs to ensure that the OVW was able to function as a separate organization and that inherently governmental functions were carried out by federal employees. These transfers, however, left an enormous void for the Office of the Director, the Program Division, and legal staff. In the interim, the Administrative Officer substituted the government FTEs with contract personnel, currently costing in excess of \$1 million annually.

In FY 2008, OVW transitioned its IT services from OJP to JMD/JCON to improve service. However, we had to secure several IT activities, via contract, to support our mission, including: database development; database maintenance; web liaison services; Grants Management System training, assistance, and support to grantees and staff; Grants.gov assistance to grantees; and software/hardware training, support and assistance with Office IT equipment.

OVW requests five new positions for its Administration Division to continue the development of the administration infrastructure, and to replace contract staff with federal employees. First, OVW proposes to hire a Contract Specialist to coordinate all of OVW's acquisition activity and bring a much needed expertise to the Administration Division.

Second, OVW proposes to hire two Information Systems Specialists. The Information Systems Specialists would provide technical assistance, support, and advice to staff, award recipients and grantee users of the Grants Management System (GMS) and Grants.gov., and liaison with MD/JCON as necessary.

Third, OVW proposes to hire two new budget staff, a Budget Analyst and a Budget Technician. The analyst would be primarily responsible for budget execution. The technician would be responsible for grant commitments. To ensure adequate financial controls, it is critical that this responsibility be separated from the financial unit's grant obligation authority.

4. Office of the Director

OVW requests three additional positions for the Office of the Director. First, we propose hiring a Policy Analyst to respond to the high volume of complex correspondence and calls from victims of domestic violence, dating violence, sexual assault, and stalking that OVW receives on a daily basis.

Second, the Office of the Director needs a Congressional Liaison who would respond to correspondence from members of Congress and take responsibility for notifying members of Congress when OVW awards are made.

Third, the Office of the Director is currently operating with one administrative assistant, a Confidential Assistant (Schedule C), who works with the Director. OVW requests one additional administrative position to support the work of all staff who would work in the Office of the Director.

5. Peer Review Services

OVW is requesting an additional \$3,049,800 in management and administration, to support the grant application peer review process. In prior fiscal years, peer review was supported by grant program dollars.

The OVW peer review process is essential to properly vetting grant applications, to ensure that we are funding grantees that have the requisite knowledge, skills and abilities to administer their programs to meet OVW's goals and objectives. The peer review process is managed through contractual services, and consists of; 1) compiling a list of peer reviewers who are knowledgeable practitioners—persons who have demonstrated experience in the fields relevant to the particular grant program, 2) selecting a group of three individuals from an array of disciplines (i.e. police officers, advocates, judges, prosecutors), and 3) reviewing and scoring applications. Peer reviewers come together as a panel to read, discuss and score applications.

We obligated \$2,300,000 for peer review services in FY 2009, and FY 2010 current services equal \$2,346,000. Our FY 2011 request for grant funding represents a 30% increase over FY 2010. The amount requested will ensure that there is sufficient funding to support the increased volume of applications at the representative percentage increase of prior years. We are requesting the full amount in Management and Administration, because the cost of peer review services was once distributed across programs, and not a management and administration expense.

6. Other Program Distributed Costs (Contractor Support) - \$1,019,000

OVW is requesting \$1,019,000 to continue to fund contractor support during the transition to federal positions. This amount represents one half of the estimated 2,038,000 cost for contractor support. In the past, OVW has drawn this cost from OVW programs as “program distributed costs.” However, in FY 2010, we will no longer be able to distribute these types of costs to our programs. Therefore, we need to increase our request in management and administration to ensure continuity of services. Because these costs previously were distributed to the programs, they were never included in our management and administration base funding.

Impact on Performance (Relationship of Increase to Strategic Goals)

OVW's request for increased M&A funds to support salaries and expenses directly supports Strategic Goal number II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and

Objective 2.1, “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” OVW’s mission is to provide national leadership to improve the Nation’s response to domestic violence, dating violence, stalking, and sexual assault. OVW pursues this mission by supporting community efforts through its grant programs, enhancing education and training, disseminating best practices, launching special initiatives, and leading the Nation’s efforts to end violence against women. OVW cannot undertake these activities, however, without adequate staffing. Additional funding would allow OVW’s staff to more effectively manage and administer a higher volume of grant activities, better ensure grantee compliance with statutory, programmatic and financial requirements, and provide substantive guidance on promising practices and emerging issues in the field of violence against women.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
<u>65</u>		<u>65</u>	<u>14,000</u>	<u>65</u>		<u>65</u>	<u>15,708</u>	<u>65</u>		<u>65</u>	<u>15,190</u>

Personnel Increase Cost Summary

Type of Position	Modular Cost per Position (\$000)	Number of Positions Requested	FY 2011 Request (\$000)	FY 2012 Net Annualization (change from 2011) (\$000)
Domestic Prof -Mid	\$133.834	37	\$ 3,209	\$2,298
Domestic Prof -Atty	\$173.316	3	\$ 267	\$ 332
Total Personnel		40	\$ 3,476	\$2,630

Note: These figures are based on the cost modules in the Management and Administration Exhibit.

Non-Personnel Increase Cost Summary

Non-Personnel Item	Unit Cost	Quantity	FY 2011 Request (\$000)	FY 2012 Net Annualization (Change from 2011) (\$000)
Peer Review Svc	N/A	N/A	\$3,050	
Contractor Support	NA	NA	\$1,019	
Total Non-Personnel			\$4,069	

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	65		65	\$ 6,810	\$8,380	\$15,190
Increases	40		25	\$ 3,476	\$4,069	\$7,545
Grand Total	105		90	\$10,286	\$12,449	\$22,735

Note: these figures are based on the M&A Exhibit L: Summary of Requirements by SOC

B. Item Name: **Sexual Assault Services Program**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Sexual Assault Services Program

Component Ranking of Item: 2 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$15,000,000

Description of Item

OVW requests an increase in funding for its Sexual Assault Service Program (SASP) to provide increased sexual assault services.

Justification

For FY 2011, OVW requests an increase in the appropriation of SASP to \$30,000,000.

VAWA 2005 authorized the appropriation of \$50 million for each of FYs 2007 through 2011 for SASP. The first funding for this program was made available for FY 2008 when \$9.4 million was appropriated to fund projects that serve victims of sexual assault. In FY 2009, \$12 million and in FY 2010, \$15 million, was appropriated, which is not sufficient to address the need for sexual assault victim service programs.

SASP is necessary to ensure that sexual assault victim services are fully available to victims. The five SASP funding streams fund the Nation's rape crisis centers and other nonprofit, nongovernmental organizations that provide direct intervention and related assistance. These local programs also provide long-term services victims of sexual assault as well as family members who are collaterally affected. SASP Formula funds are directed to States, who in turn make subgrant awards.

Research shows the critical need for these services. A recent study¹ found that 18 percent of women in the United States are raped during their lifetime. The same study illustrated some of the serious mental health consequences of being raped. For example, one third of the college student victims in the study met the criteria for post traumatic stress disorder at the time of the study. Rape crisis services aid in mitigating the traumatic effects of sexual violence by offering supportive counseling and advocacy. There is a pressing need to address the national prevalence of sexual assault, the lack of available direct intervention and related assistance services, and the unique aspects of sexual assault trauma from which victims must heal.

¹ P. Tjaden and N. Thoennes. 1998, November. Prevalence, incidence, and consequences of violence against women: Findings from the National Violence Against Women Survey. Research in Brief. Washington, DC: U.S. Department of Justice, National Institute of Justice, Centers for Disease Control and Prevention. NCJ 172837. The National Violence Against Women Survey (NVAWS) defined rape as an event that occurred without the victim's consent that involved the use or threat of force in vaginal, anal, or oral intercourse. NVAWS includes both attempted and completed rape.

Across the Nation, however, there are very few stand alone rape crisis centers; most rape crisis services are provided by agencies dedicated to domestic violence services. Because most funding streams are generally dedicated to domestic violence, these agencies tend to have a primary focus and expertise on domestic violence. Although they may desire to better serve sexual assault victims, there has not been sufficient support to allow for training, capacity building, and outreach to allow them to develop this expertise. SASP funding is solely for rape crisis services, so that victims of sexual assault across the country can receive the support and assistance they need.

OVW's own experiencing administering its STOP Violence Against Women Formula Grant Program demonstrates that States do not direct an equitable portion of resources toward sexual assault, even though the program is intended to address both sexual assault and domestic violence. For example, data collected for STOP Program subgrantees shows that, in Calendar Year 2006:

- 32% of subgrantees were domestic violence organizations, compared to 11.9% that were sexual assault agencies;
- 87.9% of subgrants addressed domestic violence (including both domestic violence only and in combination with other crimes); 61.2% percentage of subgrants addressed sexual assault (including both sexual assault only and in combination with other crimes);
- of the victims served with STOP funds, 85% were victims of domestic violence and 12.6 % were victims of sexual assault.

Impact on Performance (Relationship of Increase to Strategic Goals)

SASP provides essential services to assist victims in recovering from sexual violence. This activity directly supports Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and Objective 2.1, "Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime." Increased funding would result in more victims receiving better services.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
	--	--	12,000	--	--	--	15,000	--	--	--	15,000

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	15,000	15,000
Increases	--	--	--	--	15,000	15,000
Grand Total	--	--	--	--	30,000	30,000

C. Item Name: **Legal Assistance for Victims Grant Program**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Legal Assistance for Victims Grant Program

Component Ranking of Item: 3 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ 9,000,000

Description of Item

OVW requests a grant funding increase to allow the LAV Program to increase the number of projects supported and address the critical shortage of legal services for victims.

Justification

For FY 2011, OVW requests an increase in the appropriation of the LAV Program to \$50,000,000. With this increase, the LAV Program could increase the number of projects supported by as much as 50%.

Historically, the LAV Program has been one of OVW's most competitive grant programs, funding only a fraction of the applications received. One reason for the competitive nature of the LAV Program is the limited number of funding sources nationwide for legal services that focus on the specific needs of victims of domestic violence, sexual assault, dating violence, and stalking. In addition, when legal service funding cuts occur, organizations often cut positions that require specialized knowledge in favor of general practitioners. This has a negative impact on survivors of domestic violence and sexual assault, whose cases often take years to resolve and require special expertise. Without LAV Program support, many clinical programs in law schools, legal aid agencies, and non-profit domestic or sexual violence programs could not afford to remain open.

Over the years, OVW has used a number of tools to spread the reach of its limited LAV Program funds. In order to better manage applicant expectations, OVW caps the amount of funding applicants may request based on the population to be served. The requests for LAV Program funding, however, still vastly exceed the funding available. In FY 2009, the Office received 256 LAV applications, requesting a total of \$118,524,068. Even after reducing award amounts, OVW could only provide support to 69 projects for \$29,502,980, about 1/3 of the amount requested. Previous years fared no better. In FY 2008, the Office

received 242 LAV Program applications, requesting a total of \$107,411,096.99; 66 projects were funded for \$27,717,281.

Grantees consistently report they must refuse services to a number of domestic violence, sexual assault, stalking and dating violence survivors due to a lack of available resources.

Impact on Performance (Relationship of Increase to Strategic Goals)

The LAV Program is the only OVW program that funds a full array of direct legal services for victims of domestic violence, dating violence, sexual assault, and stalking. These services not only help victims escape abuse and achieve economic independence, they also encourage increased victim participation in the prosecution of crimes and thereby help prevent crimes and hold offenders accountable. The activities of the LAV Program directly support Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and Objective 2.1, "Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime." Increased funding for the LAV program would provide legal services to more survivors in more communities by creating, expanding and continuing vital legal resources throughout the United States and its territories.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
	--	--	37,000	--	--	--	41,000	--	--	--	41,000

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	41,000	41,000
Increases	--	--	--	--	9,000	9,000
Grand Total	--	--	--	--	50,000	50,000

D. Item Name: **Transitional Housing Assistance Grants for Victims of Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Transitional Housing Assistance Grants for Victims of Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program

Component Ranking of Item: 4 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$25,000,000

Description of Item

OVW requests a grant funding increase to allow the Transitional Housing Assistance Program to meet rising demand for grants, as evidenced by the unprecedented number of applications received under the Recovery Act Transitional Housing Program solicitation.

We note that this program historically has been funded out of the STOP Program appropriation, even though it has its own statutory authorization. In FY 2009, Congress directed that \$18 million of STOP Program funds be directed to the Transitional Housing Program; in FY 2010, the Congress again funded \$18 million from the STOP Program for Transitional Housing, as requested in the President's Budget. For FY 2011, OVW requests that this program be funded by its own OVW appropriation line item. As a result, we are requesting the full amount as an increase to this program.

Justification

For FY 2011, OVW requests an increase in Transitional Housing Assistance Program appropriation to \$25,000,000. This program has become one of OVW's most competitive grant programs with requests for funding far exceeding the funding available each fiscal year. In FY 2007, OVW received 215 applications requesting a total of \$70,295,396.87. OVW was able support 51 awards totaling \$12,926,569 in grant funds. In FY 2008, with eligibility limited only to continuation applications, OVW received 112 applications requesting a total of \$29,737,665. OVW was able to support 58 awards totaling \$14,271,762. For FY 2009, OVW received 261 applications for a total request of \$62,523,995. With the level of funds appropriated this fiscal year, OVW will likely make approximately 55-60 awards.

Demand for additional program funds has been highlighted this year not only by the continued demand for FY 2009 Transitional Housing Assistance Program funds, but also by the unprecedented response to the Recovery Act Transitional Housing Assistance Program. Specifically, OVW received 567 applications requesting a total of \$285,371,199 in grant funding – nearly twice the number of applications received for any other OVW grant program since our inception. A total of \$43,000,000 is available in Recovery Act grant funds. This response underscores the need for safe and affordable transitional housing for homeless victims of domestic violence, sexual assault, dating violence, and stalking. OVW anticipates that a large number of non-funded Recovery Act Transitional Housing Assistance Program applicants will pursue grant funding during future grant cycles and the demand for program funding will likely continue to increase.

Impact on Performance (Relationship of Increase to Strategic Goals)

The Transitional Housing Assistance Program enhances the safety and well-being of victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects that provide transitional housing services and move individuals into permanent housing. The activities of this program directly support Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and Objective 2.1, "Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime." With additional funds, the Transitional Housing Assistance Program will be able to increase the number of awards to communities and/or increase the value of awards made in order to meet increased demand for services and escalating housing and utility costs. This will enable projects to house more victims, provide a broader spectrum of support services, and help more victims achieve economic independence.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	0	--	--	--	0	--	--	--	0

*Note: In FY 2009 and FY 2010 enacted, Congress directed \$18 million of STOP Program funds be directed to Transitional Housing.

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	0	0
Increases	--	--	--	--	25,000	25,000
Grand Total	--	--	--	--	25,000	25,000

E. Item Name:

Court Training and Improvements Program

Budget Decision Unit(s):

Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s):

2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program:

Court Training and Improvements Program

Component Ranking of Item: 5 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$1,000,000

Description of Item

OVW requests a grant funding increase to allow OVW to address in a more comprehensive manner the response of courts to sexual assault, domestic violence, dating violence, and stalking.

Justification

For FY 2011, OVW requests an increase in the appropriation for the Court Training and Improvements Program (Courts Improvements Program) to \$4,000,000. Authorized for the first time by VAWA 2005, the Court Improvements Program is still under development. As part of the development process, however, OVW has identified that the program is vastly underfunded.

Courts play an integral role in effective responses to the crimes of domestic violence, sexual assault, dating violence, and stalking. If judges and court personnel are not adequately trained, staffed and equipped, they can frustrate the entire criminal and civil justice response. Victims, law enforcement officers, and prosecutors may question whether to respond or file charges if they believe that, in the end, the judge will not hold an offender accountable. Advocates and civil attorneys may advise survivors to take a particular course of action based on the court response. Untrained court clerks may serve as negative gate keepers of access to the court process. The courts are also uniquely situated because they are not part of the executive branch. The vast majority of OVW funding is awarded to executive branch agencies or non-profit victim service providers to the exclusion of the judicial branch. Due to conflicts of interest, many courts are unable to accept funding through the executive branch or from a non-profit.

The two appropriations for the Courts Improvements Program have been \$2,820,000 in FY 2008 and \$3,000,000 in FY 2009. These funds are barely sufficient to meet the training and technical assistance needs of courts in a single year and must be supplemented by other OVW funding sources in order to do so. Training and technical assistance for courts are highly specialized and require substantial resources in order to develop trainings on a statewide level and incorporate established State curricula. In addition, many courts need to create specialized dockets to handle domestic violence cases, which involve implementation of a restructuring process that averages over \$300,000 per court. At the current funding level, OVW can only provide support to six or seven jurisdictions seeking to implement new models or responses. Other desirable domestic violence court models can require similar restructuring, as well as the hiring of additional clerks or interpreters, which further raises the cost for these programs. An increase in the Court Improvements appropriation will allow OVW to help courts in more communities across the Nation as they develop effective responses to sexual violence, domestic violence, dating violence, and stalking.

Impact on Performance (Relationship of Increase to Strategic Goals)

Establishing specialized courts or court processes is a proven way to increase the judiciary's responsiveness to domestic and sexual violence. The activities of the Court Improvements Program directly support Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and Objective 2.1, "Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime." An increase in funding to the Court Improvements Program would provide courts and court-based programs with the necessary resources to improve responses to adult and youth victims of domestic violence, dating violence, sexual assault and stalking and take a more active role in ensuring the safety of victims and offender accountability.

Funding

Base Funding

FY 2009 Enacted				FY 2010 President's Budget				FY 2011 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	3,000	--	--	--	3,000	--	--	--	3,000

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	3,000	3,000
Increases	--	--	--	--	1,000	1,000
Grand Total	--	--	--	--	4,000	4,000

F. Item Name: **National Institute of Justice, Research and Evaluation on Violence Against Women**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Research and Evaluation on Violence Against Women

Component Ranking of Item: 6 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$3,000,000

Description of Item

OVW requests a funding increase to enhance the ability of the National Institute of Justice (NIJ) to research violence against women. Information gained in this research guides OVW and the field in supporting evidence-based responses to violence against women.

OVW notes that this research activity historically has been funded out of the STOP Program appropriation. In FY 2009, the STOP Program funded \$1,880,000 for NIJ research and evaluation; in the FY 2010

Enacted, this program was funded \$3 million from the STOP Program. For FY 2011, OVW requests that this program be funded by its own OVW appropriation line item. As a result, we are requesting the full amount as an increase to this program.

Justification

For FY 2011, OVW requests an increase in the appropriation for the NIJ to conduct research and evaluation on violence against women to \$3 million.

VAWA originally created a research program on violence against women administered by NIJ, and approximately \$5 million each fiscal year was appropriated for that purpose. In FY 2009, the figure fell to \$1.8 million, which will significantly reduce the number of projects that NIJ supports and has limited new support to two priority areas – teen dating violence and sexual violence. At the \$5 million level, the program was able to address important emerging issues and innovations in the field, including those on sexual violence, intimate partner violence, stalking, and teen dating violence as well as the perpetrator side of these crimes, the domestic abuser and sex offender. NIJ and OVW also worked in partnership with researchers and practitioners alike to craft an agenda on violence against women research. Reinstating a more comprehensive program of research and evaluation would allow the Department to test evidence-based practices and policies in various areas of violence against women. Research would inform practice, and practice would inform research.

The body of research that has accumulated over the years of the Violence Against Women Research and Evaluation Program is easily seen in the regularly updated Compendium at <http://www.ojp.usdoj.gov/nij/pubs-sum/vaw-compendium.htm>. Much of this work along with other significant research on domestic violence has been compiled for practitioners and policy makers into three user-friendly documents for law enforcement, prosecutors and judges. If this research were returned to a more comprehensive funding level, NIJ and OVW envision creating similar documents for sexual violence and for other audiences. In FY 2011, significant areas to be addressed should include: child custody issues in cases involving domestic violence, economic issues related to domestic violence, a continued focus of prevention by addressing teen dating violence, advancing our understanding of and responses to sexual violence, addressing different domestic abusers with differential responses, and increasing our attention to stalking (which has been shown to be an indicator of more serious domestic violence cases).

Impact on Performance (Relationship of Increase to Strategic Goals)

The activities of the NIJ research and evaluation on violence against women directly support Strategic Goal number II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and Objective 2.1, “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” This program provides essential information to guide OVW and the field toward more effective responses to violence against women.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
--	--	--	0	--	--	--	0	--	--	--	0

* Note: OVW notes that this research activity historically has been funded out of the STOP Program appropriation. In FY 2009, the STOP Program funded \$1,880,000 for NIJ research and evaluation; in the FY 2010 Enacted, this program was funded \$3 million from the STOP Program.

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	0	0
Increases	--	--	--	--	3,000	3,000
Grand Total	--	--	--	--	3,000	3,000

G. Item Name: **Analysis and Research on Violence Against Indian Women (Indian Women Analysis) Program**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Analysis and Research on Violence Against Indian Women (Indian Women Analysis) Program

Component Ranking of Item: 7 of 9

Program Increase: Positions ____ Agt/Atty ____ FTE ____ Dollars \$2,000,000

Description of Item

OVW requests a grant funding increase to enhance the ability of NIJ to research the specific issue of violence against Indian Women Analysis program under the OVW appropriation. NIJ administers this program of research, and OVW provides support to a statutorily-mandated task force that assists NIJ. This program was funded for \$1 million in the OJP appropriation for FY2010, and OVW is requesting that this program be appropriated in OVW for FY2011, where it had been prior to FY2010. \$1 million is shown as an ATB transfer and a \$2 million increase is requested for a total of \$3 million in FY 2011.

Justification

Violence against Indian women is an enormous problem, yet this specific field remains understudied. Without this increased funding, this statutorily mandated research cannot be

accomplished. Section 904 of VAWA 2005 directed that NIJ conduct a baseline study of violence against Indian women and further directed that OVW convene a task force to support that study. NIJ's program of research will examine violence committed against Indian women in Indian Country, including domestic violence, dating violence, sexual assault, stalking, and murder; will evaluate the effectiveness of the Federal, State, and tribal response to violence against Indian women; and will propose recommendations for improvement. The Section 904 Task Force has met twice to provide comment and advice on NIJ's development of this program of research.

NIJ proposes to focus on four areas: a tribally representative study, secondary data analysis on federal, state, local and tribal crime and health data systems and sources, an evaluation of promising programs and other special studies. NIJ faces multiple challenges to conducting this research, including overcoming a history of inappropriate and misleading research; a need to build relationships with tribal members and explain the benefits to the tribes and Indian women of this research, the need to address representativeness and sample size; permission and access to the communities and to data such as enrollment logs; and lack of available data.

Increased funding will enable NIJ, with the support of the Task Force, to overcome these challenges and produce reliable data regarding violence against Indian women.

Impact on Performance (Relationship of Reduction to Strategic Goals)

These funds are necessary to study the issue of violence against Indian women and implement a plan aimed at improving government response to these crimes.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
--	--	--	1,000	--	--	--	0	--	--	--	1,000

Note: For 2011, \$ 1 million is shown in the base by way of an ATB transfer from OJP.

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	1,000	1,000
Increases	--	--	--	--	2,000	2,000
Grand Total	--	--	--	--	3,000	3,000

H. Item Name: Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women

Component Ranking of Item: 8 of 9

Program Increase: Positions ____ Agt/Atty ____ FTE ____ Dollars \$500,000

Description of Item

OVW requests funding to support the establishment of a national clearinghouse on the sexual assault of American Indian and Alaska Native women.

Justification

OVW has developed a library of resources related to enhancing the ability of tribal governments to respond more effectively to sexual assault. We anticipate that we will be able to complete a final draft of our Indian country Sexual Assault Protocol by mid-2010 and complete a test pilot of the sexual assault forensic evidence collection certification and training program by next year as well. The products related to sexual assault in Indian country that OVW has generated will not benefit tribal communities unless there is a long-term, ongoing effort to provide education, training, and technical assistance to tribal communities and their Federal, state, and local partners on how to properly investigate and prosecute sexual assault cases and otherwise meet the needs of Indian victims of sexual assault.

OVW is therefore proposing that the Department of Justice support the establishment of a national clearinghouse on the sexual assault of American Indian and Alaska Native women. This project would offer a one-stop shop where tribes could request free on-site training and technical assistance on the following subjects:

- Developing tribal sexual assault codes;

- Dynamics of sexual assault cases for victim advocates, tribal law enforcement, prosecutors, and local medical professionals;
- Sexual Assault Response Team development and implementation, including the development of sexual assault response protocols for victim advocates, law enforcement personnel, and healthcare professionals; and
- Sexual assault forensic evidence collection certification and training for tribal communities that are without access to SANE certified health professionals.

OVW envisions that the clearinghouse would progressively evolve over the years and eventually be capable of tracking emerging trends in the field, and assist OVW with developing the global perspective on sexual assault in Indian country that is currently lacking.

Impact on Performance (Relationship of Reduction to Strategic Goals)

These funds are necessary to enhance the ability of tribal communities to respond to sexual assault against Indian women.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
--	--	--	--	--	--	--	--	--	--	--	--

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	--	--
Increases	--	--	--	--	500	500
Grand Total	--	--	--	--	500	500

I. Item Name: **Regional Summits on Violence Against Women in Indian Country for Tribal Liaisons and VAWA Points of Contact**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Regional Summits on Violence Against Women in Indian Country for Tribal Liaisons and VAWA Points of Contact

Component Ranking of Item: 9 of 9

Program Increase: Positions ____ Agt/Atty ____ FTE ____ Dollars \$500,000

Description of Item

OVW requests funding to partner with other Department components to develop and sponsor regional summits regarding violence against women in Indian Country.

Justification

OVW proposes to work in partnership with other Department components, including the Executive Office of United States Attorneys, United States Attorney's Offices (USAOs), the Criminal Division, the Federal Bureau of Investigation, the Office of Tribal Justice, and the Bureau of Alcohol, Tobacco, and Firearms, to develop and sponsor regional summits regarding violence against women in Indian Country. USAOs whose districts include Indian Country and that prosecute felonies in Indian Country each have an AUSA designated as a tribal liaison; in addition, each USAO has a designated Violence Against Women Act (VAWA) point of contact. We recommend that, from these districts, both these AUSAs (the tribal liaisons and VAWA POC) be invited to attend with a local multi-disciplinary team that includes tribal advocates, law enforcement, and, if possible, judges. These regional summits would provide training on prosecuting federal cases involving sexual and domestic violence and stalking in Indian Country and enhance collaboration among federal and tribal entities charged with enhancing the safety of Indian women.

Impact on Performance (Relationship of Reduction to Strategic Goals)

These funds are necessary to improve collaboration efforts among federal and tribal entities charged with enhancing the safety of Indian women.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
--	--	--	--	--	--	--	--	--	--	--	--

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	--	--
Increases	--	--	--	--	500	500
Grand Total	--	--	--	--	500	500

VII. Program Offsets by Item

A. Item Name: Supporting Teens through Education Program

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Supporting Teens through Education Program

Component Ranking of Item: 1 of 3

Program Reductions: Positions 0 Agt/Atty 0 FTE Dollars \$ - 2,500,000

Description of Item

The Supporting Teens through Education and Protection Act of 2005 (STEP ACT) grant program is designed to provide grants to middle and high schools that work with domestic violence and sexual assault experts to enable schools to provide training, develop and implement policies, provide support services and developmentally appropriate educational programming, work with existing mentoring programs, and conduct evaluations to assess program and policy impact in supporting students who experience domestic violence, dating violence, sexual assault, or stalking.

Justification

The Supporting Teens Through Education Program was appropriated during the FY2010 CJS congressional action, and not included in OVW's FY2011 budget request.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The activities of this program directly support Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and Objective 2.1, "Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime." This program is designed to reach youth and provide tools useful in combating domestic violence, teen dating violence, sexual assault or stalking by developing and implementing youth appropriate policies, providing support services to victims and by holding perpetrators accountable.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
--	--	--	--	--	--	--	\$2,500	--	--	--	-- \$2,500

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	2,500	2,500
Decreases	--	--	--	--	(2,500)	(2,500)
Grand Total	--	--	--	--	--	--

B. Item Name:

Grants to Encourage Arrest Policies and Enforcement of Protection Orders

Budget Decision Unit(s):

Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s):

2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Grants to Encourage Arrest Policies and Enforcement of Protection Orders

Component Ranking of Item: 2 of 3

Program Reduction: Positions 0 Agt/Atty 0 FTE 0 Dollars \$- 12,500,000

Description of Item

The Arrest Program is designed to encourage State, local, and tribal governments and courts to treat domestic violence, dating violence, sexual assault, and stalking as serious violations of criminal law requiring coordination between nonprofit, nongovernmental victim advocates and representatives from the criminal justice system.

Justification

In the FY2010 Enacted, \$60 million was appropriated for this program. In FY2011, we are requesting \$47.5 million.

Impact on Performance (Relationship of Increase to Strategic Goals)

The Arrest Program works to control violent crime against women and encourage jurisdictions to treat these crimes as serious criminal offenses. The activities funded by this Program directly support Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and Objective 2.1, "Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime." Through the Arrest Program, hundreds of additional law enforcement officers, prosecutors, advocates, probation officers, and judges will be hired and trained, thereby increasing the numbers of arrests, prosecutions, and convictions, as well as the number of protection orders issued and enforced.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
--	--	--	60,000	--	--	--	60,000	--	--	--	60,000

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	60,000	60,000
Decreases	--	--	--	--	12,500	12,500
Grand Total	--	--	--	--	47,500	47,500

C. Item Name: **Service-Training-Officers-Prosecutors (STOP) Violence Against Women Formula Grant Program (STOP Program)**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Service-Training-Officers-Prosecutors (STOP) Violence Against Women Formula Grant Program (STOP Program)

Component Ranking of Item: 3 of 3

Program Reduction: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -22,500,000

Description of Item

The FY2010 budget appropriated \$210 million for the STOP Program. In FY 2011 we are requesting \$187.5 million. Although the total offset equates to \$22.5 million, this represents a net offset of \$1.5 million, because funding for the Transitional Housing and Research and Evaluation on Violence Against Women programs are moved to separate line items, and are no longer funded through the STOP Program.

Justification

Through the STOP Program appropriation, the Transitional Housing Programs and Research on Violence Against Women are funded. The STOP Program was provided \$210M in the FY2010 budget, but the Transitional Housing and Research on Violence Against Women continued to be funded from STOP, which nets \$189 million to STOP. In FY2011, OVW is requesting separate line items for these programs, therefore, the \$187.5 million request for STOP will net only a \$1.5 million reduction to the program.

Impact on Performance (Relationship of Increase to Strategic Goals)

STOP Program funds law enforcement, prosecution, courts, and victim service activities. This funding directly supports Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and Objective 2.1, "Strengthen partnerships for safer communities and enhance the Nation's capacity to prevent, solve, and control crime." Increased funding will enable States, units of local government, and tribes to hold more offenders accountable and improve services for victims.

Funding

Base Funding

FY 2009 Enacted				FY 2010 President's Budget				FY 2011 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
			<u>\$190,000</u>				<u>\$210,000</u>				<u>\$210,000</u>

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services					\$210,000	\$210,000
Increases					-22,500	-22,500
Grand Total					\$187,500	\$187,500

VIII. EXHIBITS

Grant Exhibits

Management and Administration Exhibits